

January 2022

Rev. 1.1

Part 8 Planning Report



Project Title:

**R611 Cork Road Pedestrian Crossing & Active Travel Link to
CETB Site**

Planning & Development Act 2000 (as amended) - Part XI
Planning & Development Regulations 2001 (as amended) - Part 8

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Cork County Council

**Regional & Local Roads
Design Office**

Document Info Sheet

Project Title	R611 Cork Road Pedestrian Crossing & Active Travel Link to CETB Site
Document Title	Part 8 Planning Report
Filename	2022_P8_00_00_02_Planning Report_Rev1.1.docx

Document Revision History

Revision	Date	Originator	Checker	Approver	Description
Rev 1.0	18/01/2022	MD	-	-	First Draft
Rev 1.1	31/01/2022	MD	-	-	Final Document

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TABLE OF CONTENTS¹

1. INTRODUCTION	4
1.1 PURPOSE OF THIS REPORT	4
1.2 STUDY AREA.....	4
2. PART 8 PLANNING PROCESS	5
2.1 SITE NOTICES.....	5
2.2 PLANNING CONSULTATIONS	5
2.3 PART 8 PLANNING DOCUMENTS.....	5
2.4 SUBMISSION PROCESS	6
3. NATURE AND EXTENT OF PROPOSED DEVELOPMENT	6
3.1 PROJECT CONTEXT AND EXISTING CONDITIONS.....	6
3.2 PROJECT OBJECTIVES.....	8
3.3 PROJECT SPECIFIC PROPOSALS	8
4. PLANNING AND POLICY CONTEXT	9
4.1 PLANNING CONTEXT	9
4.1.1 <i>Planning application for the three-school campus</i>	9
4.1.2 <i>Project Funding</i>	9
4.2 PLANNING POLICY COMPLIANCE.....	9
4.2.1 <i>Project Ireland 2040</i>	9
4.2.2 <i>Cork County Council Development Plan</i>	9
4.2.3 <i>Carrigaline Municipal District Local Area Plan</i>	10
5. ENVIRONMENTAL ASSESSMENT OF THE SCHEME	11
5.1 APPROPRIATE ASSESSMENT SCREENING REPORT.....	11
6. CONCLUSION	11
7. APPENDICES	12
7.1 APPENDIX A: SITE NOTICE.....	13
7.2 APPENDIX B: NOTIFICATION OF STATUTORY CONSULTEES.....	14
7.3 APPENDIX C: REPORT FOR THE SCREENING OF APPROPRIATE ASSESSMENT	15
7.4 APPENDIX D: ENVIRONMENTAL IMPACT ASSESSMENT SCREENING REPORT	16
7.5 APPENDIX E: PART 8 PLANNING DRAWINGS	17

¹ Contents in accordance with the requirements of the Planning and Development Act 2000 Part XI S.179(3)b

1. Introduction

Cork County Council proposes to construct a new pedestrian/cycle path linking the R611 regional road with the Carrigaline Educational Campus.

The Cork Education and Training Board (CETB) launched the development of the three-school campus at Ardnacloghy, Carrigaline in November 2017. The campus is a new home for a Gaelcholaiste, a Gaelscoil and a SONAS Junior primary school – with an estimated total of more than 1000 pupils catered for.

Cork County Council launched the Part 8 Planning process of proposals to carry out road improvement works on the L2464 Ballinrea Road and R611 Cork Road including Ashgrove Roundabout. These upgrades have been completed throughout 2021 and included enhancements to pedestrian & cycling facilities at the roundabout, as well as widening all approach road/lanes to the existing roundabout.

As the follow up from the works described above and also in order to comply with the An Board Pleanála (ABP) Condition No 7 of the Planning Permission for the 3-school campus (PL.04.246387, 15/4388) – *“a new pedestrian/cycle link within the site shall be provided from the south-eastern corner of the proposed campus site to adjoining lands so as to link up with the R611 regional road and associated footpath”*.

1.1 Purpose of this Report

The purpose of this report is to outline the proposals associated with the project R611 Cork Road Pedestrian Crossing & Active Travel Link to CETB Site.

1.2 Study Area

The study area runs from the R611 Cork road, traverses the shared green space of the Carrig Na Curra Estate beside an existing attenuation tank, goes through a small, overgrown and not in use triangular privately owned land and up to the rear gates of the Educational Campus - whereby the proposed pedestrian/cycle path is to be linked with completed pedestrian/cycle path. Figure 1 below highlights the study area for the scheme.



Figure 1 Study Area

2. Part 8 Planning Process

Section 179 of Part XI of the Planning and Development Act 2000, (as amended); and Part 8 of the Planning and Development Regulations 2001, (as amended) set out the requirements in respect of certain classes of development by or on behalf of local authorities. Part 8 of the Regulations comprises 7 Articles – 79 to 85. Article 80(1) lists the type of Developments to which Part 8 is required. The proposed road development is covered under the above article.

2.1 Site Notices

In accordance with the Article 81 the Local Authority shall:

- (a) give notice of proposed development in a newspaper;
- (b) erect site notices on the land on which the proposed development would be situated.

Cork County Council Published a notice of the proposals in the Irish Examiner on 25th February 2022.

Two site notices were erected at various locations across the study area and will be maintained for the duration of the submission period. A copy of the Advertisement/Site Notice is attached (see 7.1 Appendix A).

2.2 Planning Consultations

Article 82(3) prescribes Statutory and Non-Statutory bodies to which a local authority should send notice of proposed development. These are summarised in the 7.2 Appendix B: Notification of Statutory Consultees.

2.3 Part 8 Planning Documents

The following is the list of Part 8 Planning documents contained in this application:

- Part 8 Planning Report (this document);
- Report for the Screening of Appropriate Assessment & Environmental Impact Assessment Screening Report (See 7.3 Appendix C & 7.4 Appendix D respectively); and
- Preliminary Design Drawings (as listed below, and See 7.5 Appendix E);

Drawing Number	Drawing Title	Revision
R611-LM-01_D0	Location Map	D0
R611-SA-01_D0	Study Area	D0
R611-EF-01_D0	Walking and Cycling Connections Schematic Layout Plan	D0
R611-LA-01_D0	Proposed Layout Plan 1:500	D0
R611-LA-02_D0	Proposed Layout Plan 1:100	D0

2.4 Submission Process

Cork County Council is required to make **full plans and particulars** of the proposed development available for inspection. These will be available from **Friday 25th February 2022** until **Friday 1st April 2022** at the following locations:

- County Hall, Carrigrohane Road, Cork, T12 R2NC;
- Carrigaline Municipal District Office, Church Road, Carrigaline, Co Cork, P43 E281.

However, while **COVID-19 travel restrictions remain in place**, all interested parties are directed to www.corkcoco.ie (go to “Planning”) to **view the plans and particulars online**. Alternatively, a hard copy of the documents will be posted on request by emailing part8.rlrdo@corkcoco.ie or by writing to: Senior Engineer, Cork County Council, Regional & Local Roads Design Office, Floor 3, County Library Building, Carrigrohane Road, Cork, T12 K335.

Submissions or Observations can be made:

1. Using an **online submission form** at www.yourcouncil.ie; or
2. By sending an email to part8.rlrdo@corkcoco.ie; or
3. By sending a letter to **Senior Engineer, Cork County Council, Regional & Local Roads Design Office, Floor 3, County Library Building, Carrigrohane Road, Cork, T12 K335**.

All emails and letters must reach the Senior Engineer **on or before 4pm on Friday 15th April 2022**.

All submissions must include a contact name and address. Submissions made as part of the process are to be accessible at the request.

Any submissions or observations received by the Council are considered in the Part 8 Chief Executive’s Report which is prepared and presented to the Councillors for adoption. The Chief Executive’s Report lists those who made a submission together with the summary of their points made in the respective submission. The Report addresses each point and forms the local authority’s response.

Arising from consideration of the representations, the Chief Executive’s Report sets out whether or not it is proposed to proceed as originally planned or to proceed with a modified proposal. It is then a matter for the members of the Council (i.e. the Councillors) to grant planning or not.

3. Nature and Extent of Proposed Development

3.1 Project Context and Existing Conditions

The project study area is located circa 1km North of Carrigaline Town Centre.

The R611 Cork Road is the main road connecting Carrigaline with Cork providing access to the urban centre and residential estates. The new education campus accommodating 3 schools and significant number of pupils has been opened in September 2021. At present, the only access to the school campus is via Ashgrove Roundabout and L2464 Ballinrea Road. The residential population commuting from the nearby housing estates, especially from Herons Wood and new Janeville estate (still expanding) has resulted in a high volume of commuter traffic using the roundabout and Ballinrea Road. The improvement works carried out by Cork County Council in 2021 have provided controlled pedestrian crossings at the Roundabout as well as the dedicated pedestrian & cycle paths along Ballinrea Road have improved pedestrians & cyclists safety somewhat. Existing footpaths, however, require a pedestrian leaving the new estate “Janeville” to travel for an estimated distance of 1,400m to the school gates and an estimated distance of 1,000m for residents of the adjacent estate “Herons Wood”. That distance can be greatly reduced by this scheme to approx. 230m in each case and most importantly it will take pedestrians off the main and extremely busy road.

There is a need, in order to encourage and promote sustainable travel and also in order to reduce the amount of vehicular traffic, to provide an alternative connection to the school grounds which will enhance accessibility particularly between those residential areas and the education services. Also, the condition imposed by the An Board Pleanála (ABP) for the 3-school campus (PL.04.246387, 15/4388) – “a new pedestrian/cycle link within the site shall be provided from the south-eastern corner of the proposed campus site to adjoining lands so as to link up with the R611 regional road and associated footpath”.



Figure 2 View from Janeville-Carrig Na Curra junction along R611 Cork Road towards the Carrigaline town centre



Figure 3 View from the location of the proposed Pedestrian Link along R611 Cork Road towards the Carrigaline town centre



Figure 4 View inside the Carrig Na Curra estate at the proposed route of the Pedestrian Link to the back of the School Campus



Figure 5 View from inside of Carrig Na Curra estate towards the back of the School Campus site



Figure 6 View from inside of Carrig Na Curra estate towards the School Campus with Footpath Completed on school grounds



Figure 7 View from inside of Carrig Na Curra estate towards the School Campus with Footpath terminated at the rear gate

3.2 Project Objectives

The project objectives are driven by the need to provide a link between existing pedestrian and cycle facilities in this urban study area, substantially reduce commuting distance and improve safety & comfort. In addition to the core objectives associated with addressing the existing operational issues, the scheme objectives promote sustainable transport modes including walking, cycling and using public transport.

The proposed scheme objectives include:

- Facilitate the residents of Carrigline through enhanced accessibility particularly between residential areas and education services;
- Reduce the pedestrian & cyclist commuting distance to the education campus and improve the quality of the commute by taking them away from the vehicular traffic (noise & pollution);
- Improve pedestrian links to public transport (bus stops) facilities;
- Provide improved facilities for the vulnerable road users and mobility impaired.

It is expected that the scheme has the potential to give residents in the area an alternative to using their car and choose a more sustainable healthier mode of transport and in particular provide facilities for the students of the existing schools and the new schools in the area.

3.3 Project Specific Proposals

The purpose of this project is to construct approx. 70m long 3-4m wide footpath linking an existing footpath along R611 Cork road and the recently completed pedestrian/cycle path within school grounds.

The land acquisition is necessary from private landowners.

The scheme includes the following principle features:

- Alterations to existing footpaths, cycle tracks and shared space paths;
- Installation of new footpaths, cycle tracks and shared space paths;
- Alteration to the existing boundary between the Carrig Na Curra estate and private dwelling;
- Erection of the protective fences on both sides of the proposed Pedestrian Link to separate the path from the green space within Carrig Na Curra estate and the private dwelling;
- Demolition and reconstruction of short section of the Estate Boundary Wall and Fence at the connection to the R611 road;

- Alteration to existing drainage;
- Alteration to the existing Attenuation Tank;
- Alteration to existing public lighting;
- Installation of new signage and road markings;
- Installation of the controlled gate, to be operated by the School Campus management;
- Installation of the controlled toucan (pedestrian & cyclists) crossing on the R611 Cork Road;
- Installation of the low intensity public lighting along the proposed path;
- Hedges/bushes/briars trimming and removal; and
- All ancillary works required to deliver the proposed upgrade works.

4. Planning and Policy Context

4.1 Planning Context

4.1.1 Planning application for the three-school campus

In 2016, the Cork Education and Training Board (CETB) received planning permission for construction of a new Three-School Educational Campus at Ardnacloghy on the L2464 Ballinrea Road in Carrigaline. In 2021, the Developer completed construction of the schools as well as the upgrade works to L2464 along the frontage of the schools' site. At the same time, Cork County Council completed improvement works leading from the school site along L2464 Ballinrea Road towards Ashgrove Roundabout and Carrigaline town centre.

The proposed Scheme (as set out in these documents) is a follow-up project which will tie-in already completed pedestrian/cycle path on the school grounds and ending at the south-eastern tip around Carrig Na Curra Estate with the main R611 Cork regional road.

4.1.2 Project Funding

It is also noted the funding for that project has been secured by Cork County Council from:

- Cork County Council – Internal Funding;
- National Transport Authority (NTA).

4.2 Planning Policy Compliance

The study area is located in Carrigaline, a town 15km south of Cork City, within the administrative area of Cork County Council. Carrigaline is located close to the N28 National Primary which links major industry and the ferry terminal in nearby Ringaskiddy to Cork City and beyond.

4.2.1 Project Ireland 2040

The national strategic outcomes and strategic investment priorities of Project Ireland 2040 include:

- Compact growth;
- Sustainable mobility;
- Transition to a low carbon and climate resilient society.

The Road Safety Strategy 2013-2020 seeks to reduce the number of fatalities and injuries on roads through education, enforcement and engineering.

4.2.2 Cork County Council Development Plan

Under Cork County Council's Cork County Development Plan (2014 – 2020), Carrigaline is defined as one of the nine metropolitan towns of "critical population growth, service and employment centres

within the within the Cork Gateway”, providing high levels of community facilities and amenities with infrastructure capacity, high quality and integrated public transport connections (and) should be the location of choice for most people especially those with an urban employment”.

The strategic aim for Carrigaline is to consolidate the rapid growth of recent years broadly within the town’s existing development boundary, protecting its important green belt setting while maintaining its distinctiveness as a self-contained Metropolitan Town with improvements to its town centre and residential amenities.

The County Development Plan 2014 sets out detailed objectives under TM 2-1 (Walking) and TM 2-2 (Cycling) which seek to encourage and promote walking and cycling as important modes of travel. These objectives reflect national policy articulated in “Smarter Travel: A Sustainable Transport Future, A New Transport Policy for Ireland 2009-2020”:

Objective TM 2-1: Walking

- a. *Encourage and facilitate a safe walking route network and a culture of walking where possible and practical.*
- b. *Preserve, protect and where possible enhance existing walking routes particularly those providing access to key transport and community infrastructure such as bus stops, rail stations, schools, shops, work places, town and village centres.*
- c. *Ensure that all development should be accessible and permeable on foot and that the walking experience should be as safe and pleasant as possible and set within an overall coherent network. The Design Manual for Urban Roads & Streets (DMURS, published in 2013 & revised in 2019) - prepared for the Department of Transport Tourism and Sport (DTTAS) and the Department of Housing, Planning and Local Government (DHPLG) - is a useful guidance tool.*
- d. *Local Area Plans (LAP) will play an important role in implementing Walking Strategies.*

Objective TM 2-2: Cycling

- a. *Encourage and facilitate a safe walking and cycling route network and a culture of walking and particularly cycling in the county, as a viable alternative travel choice. Local Area Plans will set out Active Travel Strategies (cycling and walking) for individual towns and their hinterlands.*
- b. *Improve the streetscape environment for pedestrians, cyclists and those with special mobility needs while seeking to provide facilities which enhance safety and convenience. The Design Manual for Urban Roads & Streets (DMURS) is a useful guidance tool.*
- c. *Ensure that development in urban areas, towns and villages is well located, permeable and prioritises walking, cycling and access to public transport and other important amenities. The Design Manual for Urban Roads & Streets (DMURS) is a useful guidance tool.*
- d. *Promote the development of an integrated and coherent local and countywide cycle network to form part of the wider National Cycle Network. Routes will be promoted which generally seek to avoid or minimise impacts on the environment and on EU designated sites.*

4.2.3 Carrigaline Municipal District Local Area Plan

The Local Area Plan (LAP) has identified Carrigaline as an Urban Expansion Area.

Carrigaline is the most populated town in the administrative area of Cork County Council with a 2016 population of 15,770. The Local Area Plan targets population growth to 17,870 by 2023.

The study area is located within the Carrigaline Municipal District as of 31st May 2019². The planned development within this area is contained within, and governed by, the Ballincollig-Carrigaline Municipal District Local Area Plan, 2017. This LAP sets out objectives that include for walking and cycling connectivity. Objective CL-GO-09 is to *“Further expand the network of designated walking and cycling routes shall be established to provide safe, convenient and pleasant routes between the town’s main residential areas, schools and the town centre.”*

5. Environmental Assessment of the Scheme

5.1 Appropriate Assessment Screening Report

The Screening exercise was completed in compliance with the relevant European Commission and national guidelines. The potential impacts during the construction and operation of the proposed works in Carrigaline have been considered in the context of the European Sites potentially affected, their qualifying interests, Special Conservation Interests and Conservation Objectives.

The Habitats Directive Appropriate Assessment (AA) Screening Report & Environmental Impact Assessment Screening Report can be found in 7.3 Appendix C & 7.4 Appendix D of this report.

In accordance with Section 177U of the Planning and Development Act 2000 (as amended) and on the basis of the objective information provided in AA Screening Report, it is concluded beyond reasonable scientific doubt that the proposed minor works, individually or in combination with other plans/projects are not likely to have a significant effect on a European site (Natura 2000 site). It is therefore considered that a Stage 2 Appropriate Assessment under Section 177V of the Planning and Development Act 2000 (as amended), is not required.

As per Article 81 of the Planning and Development Regulations 2001 (as amended) an Environmental Impact Assessment (EIA) screening determination has been made and a determination has been made that an EIA Report is not required. In accordance with Article 120 (3), as amended by S.I. No. 296 of 2018, a person may, within 4 weeks from the date of this notice (Monday 1st April 2022), apply to An Bord Pleanála for a screening determination as to whether the development would be likely to have significant effects on the environment. Such a submission should be addressed to the Secretary, An Bord Pleanála, 64, Marlborough Street, Dublin, 1.

6. Conclusion

The proposals which are the subject of this Part 8 Planning Process provide a unique opportunity to deliver a project that will greatly improve the quality of life of the community in Carrigaline. The proposed improved pedestrian and cycle link between the R611 Cork Road and existing residential areas will have benefits to all road users in terms of road safety, road capacity &, accessibility. Pedestrians and Cyclists, most importantly school-age pedestrians and cyclists, will gain much safer and more comfortable alternative route to the educational campus. The scheme proposal will give residents in the area an alternative to using their car for local journeys and allow them to choose a

² Please note that it was within the Ballincollig-Carrigaline Municipal District prior to Cork City Boundary Expansion on the 31st May 2019


more sustainable healthier mode of transport and in particular provide facilities for walking and cycling for the students of the existing schools and the new schools in the area.

The proposed works are consistent with proper planning and sustainable development of the area in which it relates.

7. Appendices

7.1 APPENDIX A: SITE NOTICE.....	13
7.2 APPENDIX B: NOTIFICATION OF STATUTORY CONSULTEES.....	14
7.3 APPENDIX C: REPORT FOR THE SCREENING OF APPROPRIATE ASSESSMENT	15
7.4 APPENDIX D: ENVIRONMENTAL IMPACT ASSESSMENT SCREENING REPORT	16
7.5 APPENDIX E: PART 8 PLANNING DRAWINGS	17

7.1 Appendix A: Site Notice



SITE NOTICE

CORK COUNTY COUNCIL
 PLANNING & DEVELOPMENT ACT 2000 (as amended) - Part XI
 PLANNING & DEVELOPMENT REGULATIONS 2001 (as amended) - Part 8

Notice is hereby given, pursuant to the provisions of Part XI, Section 179 of the Planning & Development Act, 2000 (as amended) and in accordance with the requirements of Part 8, Article 81 and Article 83 of the Planning & Development Regulations, 2001 (as amended) that Cork County Council proposes to carry out the following development:

Project Title: R611 Cork Road Pedestrian Crossing & Active Travel Link to CETB Site.

LOCATION	NATURE & EXTENT OF DEVELOPMENT	LOCATIONS and OFFICES AT WHICH PLANS AND PARTICULARS MAY BE INSPECTED
<p>Location: R611 Cork Road, Carrig Na Curra estate.</p> <p>Project Area - Townlands: Shannonpark, Ardnacloghy, Carrigaline West</p>	<p><i>An overview of the proposed development includes the following elements:</i></p> <p><i>Installation of approx. 70m long 3-4m wide footpath linking an existing footpath along R611 Cork road and the recently completed pedestrian/cycle path within school grounds.</i></p> <p><i>Alteration to the existing footpaths, alteration to the existing boundary fences, installation of the controlled gate to be operated by the School Campus management.</i></p> <p><i>And all ancillary works as required to deliver the proposed scheme.</i></p> <p><i>The land acquisition is necessary from private landowners.</i></p>	<ol style="list-style-type: none"> 1. The proposed scheme plans and particulars are available to view on the Cork County Council website by going to the planning section at www.corkcoco.ie. 2. If you are unable to access the above information, a copy document of the proposed development are available on written request to the road design office address given below. <p>Options 1&2 listed above are the preferred options for reviewing these documents. Due to restrictions arising from the national response to COVID-19, inspections at options 3&4 below shall be strictly by prior appointment only.</p> <ol style="list-style-type: none"> 3. Carrigaline Municipal District Office, Church Road, Carrigaline, Co Cork, P43 E281 021 4371800 4. Planning Department Floor 1, County Hall, Carrigrohane Road, Cork, T12 R2NC 021 4276891 part8.rlrdo@corkcoco.ie

Plans and full particulars of the proposed development may be inspected online or at the locations detailed above (during opening hours and by prior appointment only) from **Monday 28th February 2022** until **Friday 1st April 2022**.

Submissions or Observations with respect to the proposed development, dealing with proper planning and sustainable development of the area in which the development will be situated, may be made using the **online submission form** on www.yourcouncil.ie or, in writing to **Senior Engineer, Cork County Council, Regional & Local Roads Design Office, Floor 3, County Library Building, Carrigrohane Road, Cork, T12 K335** or emailed to part8.rlrdo@corkcoco.ie and must reach the Senior Engineer **on or before 4pm on Friday 15th April 2022**.

As per Article 81 of the Planning and Development Regulations 2001 (as amended) an Environmental Impact Assessment (EIA) screening determination has been made and a determination has been made that an **EIA Report is not required**. In accordance with Article 120 (3), as amended by S.I. No. 296 of 2018, a person may, **within 4 weeks** from the date of this notice (on or before **Monday 1st April 2022**), apply to An Bord Pleanála for a screening determination as to whether the development would be likely to have significant effects on the environment. Such a submission should be addressed to the Secretary, An Bord Pleanála, 64, Marlborough Street, Dublin, 1.

All submissions or observations should be clearly marked:
 Project Title: "R611 Cork Road Pedestrian Crossing & Active Travel Link to CETB Site Part 8".

John Slattery, Senior Engineer
Friday 25th February 2022

It should be noted that the Freedom of Information Act applies to all records held by Cork County Council.

7.2 Appendix B: Notification of Statutory Consultees

Prescribed Bodies	Non-Prescribed Bodies	Consultees at the Design Stage
Arts Council	National Roads Design Office (NRDO)	Bord Gáis
Fáilte Ireland	Garda Síochána	BT Ireland
An Taisce	Bus Éireann	Chorus NTL
The Heritage Council	Geological Survey Ireland (GSI)	Eir
Irish Water	Office of Public Works (OPW)	ESB
South Western Regional Fisheries Board	National Irish Safety Organisation	Aurora Telecom
Waterways Ireland		Smart Telecom
Transport Infrastructure Ireland (TII)		E-Net
National Transport Authority (NTA)		EuNetworks
Environmental Protection Agency (EPA)		Sky
Health Services Executive - Southern Area		Virgin

7.3 Appendix C: Report for the Screening of Appropriate Assessment

January 2022
Rev 1.1

Report for the Screening of Appropriate Assessment

Project Title:

R611 Cork Road Pedestrian Crossing
& Active Travel Link to CETB Site

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Comhairle Contae Chorcaí
Cork County Council

Completed by:
Regional & Local Roads Design Office
CORK COUNTY COUNCIL

7.4 Appendix D: Environmental Impact Assessment Screening Report

January 2022
Rev 1.0

Environmental Impact Assessment Screening Report

Project Title:

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Cover page here for
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7.5 Appendix E: Part 8 Planning Drawings

Drawing Number	Drawing Title	Revision
R611-LM-01_D0	Location Map	D0
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